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DDCI'S TALK TO THE FEDERAL EXECUTIVE INSTITUTE28 APRIL 1970

I WOULD LIKE TO COMMENT TODAY ON THE FUNCTIONS AND ORGANIZATION OF CIA, ITS RELATIONSHIPS WITH OTHER MEMBERS OF THE INTELLIGENCE COMMUNITY, WHAT NATIONAL INTELLIGENCE IS AND HOW IT SERVES THE POLICY-MAKING PROCESS.

THE PLACE CIA OCCUPIES IN OUR NATIONAL SECURITY STRUCTURE AND THE ACTIVITIES IT UNDERTAKES ARE WELL DEFINED. THE LEGAL BASIS FOR CIA AND THE FUNCTIONS IT PERFORMS IS THE NATIONAL SECURITY ACT OF 1947.

THIS STATUTORY AUTHORIZATION--LIKE MANY PUBLIC LAWS--IS SET FORTH IN FAIRLY BROAD TERMS. HOWEVER, THE CONGRESS PROVIDED FOR FURTHER DEFINITION AND REFINEMENT OF CIA'S FUNCTIONS. IT SPECIFICALLY DIRECTED CIA "TO MAKE RECOMMENDATIONS TO THE NATIONAL SECURITY COUNCIL FOR THE COORDINATION OF SUCH INTELLIGENCE ACTIVITIES OF THE DEPARTMENTS AND AGENCIES OF THE GOVERNMENT AS RELATE TO NATIONAL SECURITY." UPON RECEIVING PRESIDENTIAL APPROVAL, THESE RECOMMENDATIONS ARE ISSUED IN A SERIES OF CLASSIFIED PAPERS

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called NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVES. THE NSCIDs (THERE ARE 8 OF THEM) ESTABLISH THE FRAMEWORK WITHIN WHICH THE INTELLIGENCE COMMUNITY FUNCTIONS AND THEY DISTRIBUTE ASSIGNMENTS OF RESPONSIBILITY AMONG THE DIFFERENT U.S. INTELLIGENCE AGENCIES.

NSCID #1, ALSO PROVIDES FOR STILL MORE PRECISE ALLOCATION OF RESPONSIBILITIES THROUGH THE ISSUANCE OF DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVES. THERE ARE NOW 40 OF THESE. I COULD NOT BEGIN TO ACQUAINT YOU WITH ALL THE DETAILS COVERED BY THE NSCIDs AND DCIDs. BUT THE IMPORTANT POINT IS THAT THEY REPRESENT A MEANS FOR CIA AND THE OTHER INTELLIGENCE AGENCIES TO UPDATE AND ADJUST TO THE CHANGING CIRCUMSTANCES, NEEDS AND CHALLENGES FACING THE U.S. INTELLIGENCE.

AS I AM SURE EACH OF YOU KNOWS, OUR EXPERIENCE AT PEARL HARBOR RESULTED IN THE DETERMINATION FOLLOWING WORLD WAR II TO ACHIEVE A COORDINATED NATIONAL INTELLIGENCE EFFORT.

TO ENSURE ENOUGH COORDINATION SO THAT THERE WILL BE NO IMPORTANT GAPS AND NO UNDESIRABLE DUPLICATION, THE NATIONAL SECURITY ACT OF 1947 AND SUBSEQUENT PRESIDENTIAL INSTRUCTIONS GAVE THE DIRECTOR OF CENTRAL

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INTELLIGENCE TWO PERSONAL RESPONSIBILITIES. HE IS BY LAW THE HEAD OF THE CENTRAL INTELLIGENCE AGENCY AND, BY PRESIDENTIAL ORDER, THE CHIEF INTELLIGENCE OFFICER OF THE GOVERNMENT. IN THESE CAPACITIES, HE NOW ACTS AS PRINCIPAL INTELLIGENCE ADVISOR TO THE PRESIDENT AND AS COORDINATOR OF ALL FOREIGN INTELLIGENCE ACTIVITIES RELATING TO THE NATIONAL SECURITY INTERESTS OF THE UNITED STATES. THUS, THE DIRECTOR OF CENTRAL INTELLIGENCE IS THE HEAD OF THE U.S. INTELLIGENCE COMMUNITY.

LET'S CONSIDER THE COMPOSITION OF THE INTELLIGENCE COMMUNITY.

THE FIRST ELEMENT MOST PEOPLE THINK OF IN THIS CONTEXT IS THE CENTRAL INTELLIGENCE AGENCY.

SECOND, THERE IS THE DEFENSE INTELLIGENCE AGENCY, WHICH IS RESPONSIBLE FOR PROVIDING GENERAL INTELLIGENCE SUPPORT TO THE OFFICE OF THE SECRETARY OF DEFENSE AND THE JOINT CHIEFS OF STAFF.

THE INTELLIGENCE UNITS OF THE ARMY, NAVY, AND AIR FORCE CONTINUE TO SUPPORT THE PARTICULAR MISSIONS OF EACH ONE OF THE SERVICES. MUCH OF THE WORK OF THE THREE SERVICE INTELLIGENCE COMPONENTS IS COORDINATED BY THE DIRECTOR OF DIA.

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IN THE STATE DEPARTMENT, THERE IS AN INTELLIGENCE UNIT WHICH SERVES THE SECRETARY OF STATE AND THE POLICY PLANNERS. IN A SENSE ALL OF OUR DIPLOMATIC PERSONNEL ARE INTELLIGENCE GATHERERS. BUT THERE IS ALSO A REQUIREMENT FOR MEN WHO APPLY THEMSELVES PROFESSIONALLY TO THE ANALYSIS OF THAT INFORMATION TO DETERMINE ITS BEARING ON PRESENT AND FUTURE IMPLICATIONS FOR U.S. FOREIGN POLICY.

THE INTELLIGENCE COMPONENT IN THE ATOMIC ENERGY COMMISSION HAS A SPECIALIZED CHARTER DEVOTED TO THE VITAL FIELD OF INTELLIGENCE ON NUCLEAR ENERGY DEVELOPMENTS.

A PRIMARY RESPONSIBILITY OF THE FEDERAL BUREAU OF INVESTIGATION IS THE INTERNAL SECURITY OF THE UNITED STATES, BUT YOU CAN EASILY IMAGINE THE VITAL CONNECTION BETWEEN FOREIGN INTELLIGENCE AND INTERNAL SECURITY. SO THE FBI, TOO, IS A MEMBER OF THE INTELLIGENCE COMMUNITY. THE FBI AND CIA WORK CLOSELY TOGETHER, BECAUSE THEY ARE BOTH COMBATING AN INTERNATIONAL NETWORK OF COMMUNIST CLANDESTINE OPERATIONS AGAINST THE UNITED STATES, WHOSE OPERATIONS AND AGENTS MOVE BACK AND FORTH BETWEEN THE U.S. AND FOREIGN COUNTRIES. (PARENTHETICALLY, IT SHOULD BE STRESSED HERE THAT BY LAW CIA HAS NO DOMESTIC INTERNAL SECURITY

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RESPONSIBILITY AND IS FORBIDDEN BY LAW TO REPORT ON OTHER U.S. CITIZENS.)

THESE THEN, EXCEPT FOR THE NSA WHICH IS IN A UNIQUE CATEGORY, ARE THE INDIVIDUAL MEMBERS OF THE INTELLIGENCE COMMUNITY--CIA, STATE, DIA AND THE SERVICE INTELLIGENCE COMPONENTS, AEC, AND FBI.

IN ORDER TO ROUND OUT THE PICTURE OF THE COMMUNITY, I MUST ADD A NUMBER OF WHAT WE CALL "SERVICES OF COMMON CONCERN." IT MIGHT BE MORE ENLIGHTENING TO CALL THEM NATIONAL INTELLIGENCE ASSETS. THESE ARE ACTIVITIES WHICH SERVE THE ENTIRE GOVERNMENT RATHER THAN ANY PARTICULAR DEPARTMENT OR AGENCY. SUCH AN ACTIVITY MAY BE MANAGED, STAFFED AND FUNDED BY ONE AGENCY, BUT ACTUALLY OPERATE DIRECTLY FOR THE ENTIRE INTELLIGENCE COMMUNITY.

THE OLDEST AND LARGEST OF THESE IS THE NATIONAL SECURITY AGENCY, WHICH IS RESPONSIBLE FOR CRYPTOLOGIC INTELLIGENCE.



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OTHER IMPORTANT NATIONAL INTELLIGENCE ASSETS ARE THE NATIONAL PHOTOGRAPHIC INTERPRETATION CENTER, THE BOARD OF NATIONAL ESTIMATES, AND THE FOREIGN BROADCAST INFORMATION SERVICE. THE LAST THREE ARE PART OF CIA AND I WILL DISCUSS THEM WHEN I GET TO THE INTERNAL WORKINGS OF THE AGENCY.

NOW, ALL THE AGENCIES AND ORGANIZATIONS WHICH MAKE UP THE INTELLIGENCE COMMUNITY ARE TIED TOGETHER, FOR GUIDANCE PURPOSES, BY THE UNITED STATES INTELLIGENCE BOARD, WHICH WE OFTEN REFER TO AS USIB.

THE DIRECTOR OF CENTRAL INTELLIGENCE, BY PRESIDENTIAL DESIGNATION, IS THE CHAIRMAN OF USIB. THIS, BY THE WAY, IS ONE PLACE WHERE THE DIRECTOR'S TWO JOBS--HIS "TWO HATS"--ARE VERY CAREFULLY DIFFERENTIATED. WHEN HE CHAIRS THE U.S. INTELLIGENCE BOARD, HE IS THERE AS THE PRESIDENT'S PRINCIPAL INTELLIGENCE OFFICER, NOT AS THE HEAD OF CIA. USIB PASSES ON THE AGREED, COORDINATED JUDGMENTS OF THE ENTIRE INTELLIGENCE COMMUNITY--WHAT WE CALL "NATIONAL INTELLIGENCE"--AND IT MIGHT HAMPER THIS FUNCTION IF THE DIRECTOR WERE SIMULTANEOUSLY TO ACT AS CHAIRMAN AND TO ADVANCE THE VIEWS OF THE CENTRAL INTELLIGENCE AGENCY. FOR THIS REASON, CIA HAS SEPARATE REPRESENTATION ON THE BOARD

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IN THE PERSON OF THE DEPUTY DIRECTOR OF CENTRAL INTELLIGENCE.

THE OTHER PRINCIPALS ARE:

THE STATE DEPARTMENT DIRECTOR OF INTELLIGENCE  
AND RESEARCH;

THE DIRECTOR OF THE DEFENSE INTELLIGENCE  
AGENCY;

THE DIRECTOR OF THE NATIONAL SECURITY AGENCY;  
THE ASSISTANT GENERAL MANAGER OF THE AEC; AND  
THE ASSISTANT TO THE DIRECTOR OF THE FBI.

SINCE THE ESTABLISHMENT OF DIA, THE INTELLIGENCE CHIEFS OF THE ARMY, NAVY AND AIR FORCE ALSO ATTEND AND PARTICIPATE IN USIB, BUT AS OBSERVERS RATHER THAN AS OFFICIAL MEMBERS. THEY RETAIN THE RIGHT, AND, IN FACT, THE DUTY TO EXPRESS ANY DISSENT THEY MAY HAVE ON MATTERS UNDER DISCUSSION, AND THIS IS A FUNCTION THEY DO NOT HESITATE TO PERFORM.

USIB MEETS REGULARLY ONCE A WEEK--SOMETIMES MORE OFTEN. I THINK IT IS IMPORTANT TO EMPHASIZE THAT, IN ACCORDANCE WITH THE NSCID WHICH ESTABLISHED IT, USIB OPERATES AS AN ADVISORY BODY TO THE DIRECTOR OF CENTRAL INTELLIGENCE.

THE USIB IS CONCERNED WITH A WIDE VARIETY OF INTELLIGENCE MATTERS. THE BOARD SETS FORTH--AND

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PERIODICALLY REVISES--THE NATIONAL PRIORITIES FOR THE GUIDANCE OF THE INTELLIGENCE COMMUNITY IN CHOOSING INTELLIGENCE TARGETS AND IN ASSIGNING ASSETS TO COVER THESE TARGETS.

THE USIB ALSO REVIEWS IN DRAFT FORM AND IN GREAT DETAIL THE NATIONAL INTELLIGENCE ESTIMATES AND CERTAIN OTHER REPORTS WHICH THE DIRECTOR OF CENTRAL INTELLIGENCE SUBMITS TO THE PRESIDENT AND THE NATIONAL SECURITY COUNCIL.

USIB IS SUPPORTED BY A NUMBER OF SPECIALIZED COMMITTEES WHICH FUNCTION IN SUBSTANTIVE FIELDS, SUCH AS NUCLEAR ENERGY, MISSILE INTELLIGENCE, AND ECONOMIC INTELLIGENCE. OTHER USIB COMMITTEES PROVIDE A MEANS OF REGULAR CONTACT AND A CHANNEL FOR GUIDANCE TO CERTAIN INTERAGENCY PROGRAMS, SUCH AS SECURITY, AUDIO COUNTERMEASURES, AND THE EXPLOITATION OF DEFECTORS.

FROM THIS BRIEF SKETCH OF THE INTELLIGENCE COMMUNITY, I HOPE YOU CAN PERCEIVE THE CLOSE WORKING RELATIONSHIPS AMONG CIA, DIA, THE SERVICE INTELLIGENCE COMPONENTS, NSA [REDACTED]

LET US NOW LOOK INWARDLY AT CIA.

THE PRIMARY FUNCTIONS PERFORMED BY CIA FALL INTO THREE BROAD CATEGORIES:

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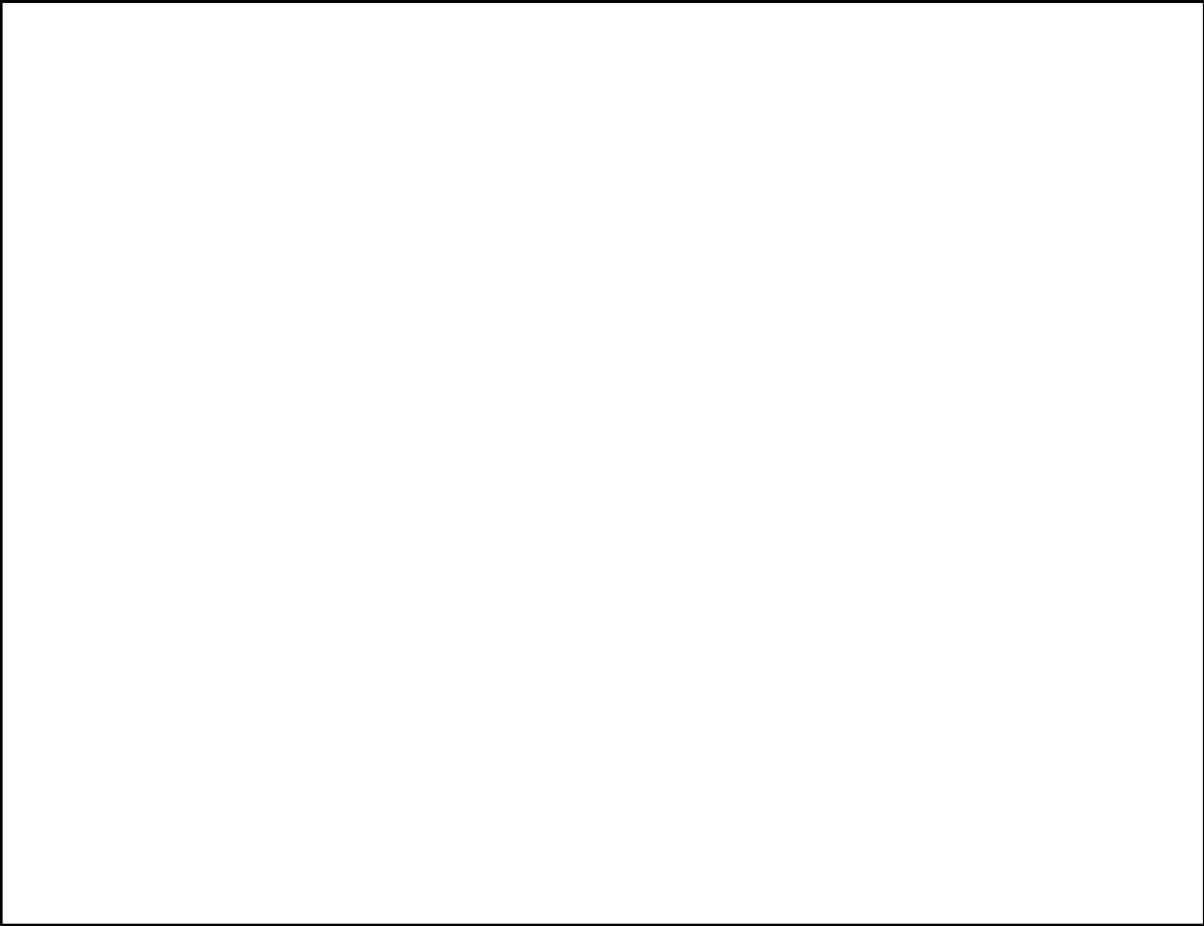
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COLLECTION OF INTELLIGENCE;  
COVERT ACTION OPERATIONS; AND  
PRODUCTION OF FINISHED INTELLIGENCE.

WE FIND IT CONVENIENT TO DIVIDE CIA'S INTELLIGENCE COLLECTION ACTIVITIES INTO THREE GROUPINGS THAT REFLECT DIFFERENT MEANS OF ACQUISITION. THE FIRST IS OVERT COLLECTION WHICH, AS THE NAME SUGGESTS, COVERS INFORMATION SECURED BY OPEN OR NONCLANDESTINE MEANS. OVERT COLLECTION INCLUDES THE MONITORING OF



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COVERT ACTION--WHETHER OF THE POLITICAL OR THE PARAMILITARY TYPE--FALLS IN THE SHADOWY, TWILIGHT ZONE OF GOVERNMENT OPERATIONS THAT CONGRESS HAD IN MIND WHEN IT DIRECTED CIA TO PERFORM "SUCH OTHER SERVICES" AS THE NATIONAL SECURITY COUNCIL MIGHT DIRECT. OUR CRITICS WOULD HAVE YOU BELIEVE THAT EVER SINCE CONGRESS GAVE THIS AUTHORITY IN 1947, CIA HAS DONE AS IT HAS PLEASED, WITHOUT REGARD TO OFFICIAL POLICIES OR OBJECTIVES OF THE UNITED STATES GOVERNMENT, AND SOMETIMES IN DIAMETRIC OPPOSITION TO THOSE POLICIES.

THIS IS NOT AT ALL THE CASE. THE FACT IS THAT WHENEVER THE CIA CARRIES OUT A COVERT ACTION OPERATION OVERSEAS, IT IS WITH THE PRIOR APPROVAL OF THE HIGHEST LEVELS OF THE GOVERNMENT.

WHILE WE ARE ON THE SUBJECT OF SUPERVISION OF AGENCY ACTIVITIES I WOULD LIKE TO SAY THAT, CONTRARY TO THE GENERAL IMPRESSION, CIA IS SUBJECT TO RESPONSIBLE AND AUTHORITATIVE SUPERVISION ON A CONTINUING BASIS BY INSTRUMENTS OF BOTH THE EXECUTIVE AND LEGISLATIVE BRANCHES OF THE GOVERNMENT. IN THE SENATE

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AND HOUSE THIS IS EXERCISED BY SPECIAL SUBCOMMITTEES OF THE APPROPRIATIONS AND ARMED SERVICES COMMITTEES. IN THE EXECUTIVE BRANCH CIA IS UNDER CLOSE SCRUTINY OF THE PRESIDENT'S FOREIGN INTELLIGENCE ADVISORY BOARD, THE BUREAU OF THE BUDGET, AND THE VARIOUS COMMITTEES OF THE NEW NATIONAL SECURITY COUNCIL SYSTEM. THESE COMMITTEES PROVIDE AN EFFECTIVE MECHANISM FOR THE INTEGRATION OF THE AGENCY'S ACTIVITIES WITH OTHER OVERSEAS OPERATIONS OF OUR GOVERNMENT.



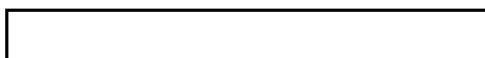
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THE THIRD PRIMARY MISSION OF CIA IS TO PRODUCE NATIONAL INTELLIGENCE AND TO PROVIDE FOR ITS DISSEMINATION.

THIS INCLUDES BOTH INTELLIGENCE ANALYSES PREPARED SOLELY WITHIN CIA AND OTHERS PRODUCED WITH THE ASSISTANCE OF THE OTHER MEMBERS OF THE INTELLIGENCE COMMUNITY.

THE NATIONAL INTELLIGENCE ESTIMATES ARE OF THE LATTER TYPE. TO THOSE OF YOU WHO ARE NOT FAMILIAR WITH THE NIEs, THEY ARE THE BLUE-COVERED PAPERS WHERE,

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BY USING OUR PRESENT KNOWLEDGE OF A SITUATION AND EXISTING DATA AS A BASE LINE, WE TRY TO LOOK INTO THE FUTURE AND TO ESTIMATE WHAT IS GOING TO HAPPEN IN SOME PARTICULAR COUNTRY OR ON SOME PARTICULAR TOPIC.

MANY NIEs COVER FAIRLY STANDARD TOPICS SUCH AS, "THE OUTLOOK IN COUNTRY A OR AREA B." HERE WE LOOK AHEAD TWO OR THREE YEARS AND DEAL WITH BROAD TRENDS AND EXPECTED LINES OF POLICY IN THE COUNTRY OR AREA IN QUESTION.

ANOTHER GROUP OF NIEs ARE MORE SPECIALIZED PAPERS ON THE SOVIET MILITARY ESTABLISHMENT. THESE ESTIMATES ARE BUILT ON A SOLID BASE OF EVIDENCE; THEY GO INTO GREATER DETAIL AND GENERALLY LOOK AHEAD FOR PERIODS UP TO FIVE YEARS. THE PRINCIPAL ONES FOCUS ON THE USSR'S STRATEGIC ATTACK FORCES, AIR DEFENSE CAPABILITIES, AND GENERAL PURPOSE FORCES. THE PRODUCTION OF THREE ANNUAL PAPERS ON THESE TOPICS IS TIMED TO ASSIST IN THE PLANNING OF DEFENSE FORCE LEVELS AND BUDGETS.

A THIRD TYPE IS THE SPECIAL NATIONAL INTELLIGENCE ESTIMATE, OR SNIE, WHICH IS COMPOSED OF AD HOC PAPERS ON IMPORTANT QUESTIONS OF THE MOMENT, SUCH AS THE EXPECTED REACTION TO SOME PROPOSED--BUT AS YET UNAPPROVED--

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COURSE OF ACTION BY THE U.S.

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THE SNIE'S

ARE USUALLY REQUESTED BY SOME POLICY-MAKER. AS YOU CAN SEE, THE SNIES GET INTO SOME PRETTY SENSITIVE MATTERS.

ALL OF THE NATIONAL ESTIMATES ARE DRAFTED BY THE OFFICE OF NATIONAL ESTIMATES WHICH IS PART OF CIA, BUT THEY ARE TRULY NATIONAL INTELLIGENCE ESTIMATES. THEY MUST THEREFORE, REFLECT THE CONSIDERED JUDGMENT OF THE ENTIRE INTELLIGENCE COMMUNITY. THIS IS ENSURED THROUGH THE PARTICIPATION OF ALL APPROPRIATE ELEMENTS OF THE COMMUNITY, THROUGH CONTRIBUTION OF FACTS AND JUDGMENTS, IN THE REVISING OF THE PAPERS IN DRAFT, AND REVIEW BY THE U.S. INTELLIGENCE BOARD OF THE FINAL PRODUCT. THE OBJECTIVE OF EACH ESTIMATE IS A CAREFUL AND THOUGHTFUL SET OF JUDGMENTS WHICH WILL BE OF THE GREATEST POSSIBLE ASSISTANCE TO THE POLICYMAKER AND PLANNER.

THERE IS A SERIES OF PAPERS WHICH SUPPLEMENT THE ESTIMATES ON SOVIET MILITARY FORCES CALLED NATIONAL INTELLIGENCE PLANNING PROJECTIONS. THESE PROJECTIONS ARE WRITTEN BY CIA TOGETHER WITH DIA FOR

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THE USE OF THE LONG-RANGE PLANNERS IN THE DEPARTMENT OF DEFENSE. IN THESE PROJECTIONS, THE ESTIMATORS ARE CALLED UPON TO COME UP WITH OUR BEST INFORMED JUDGMENT ON JUST HOW MANY NUCLEAR SUBMARINES OR MEDIUM-RANGE BOMBERS, OR INTERCONTINENTAL BALLISTIC MISSILES, THE SOVIET UNION COULD HAVE IN, SAY 1978 OR 1980, ON THE BASIS OF PAST PERFORMANCE AND DEPENDING ON HOW THEY ALLOCATE THEIR RESOURCES. PROJECTIONS THIS FAR INTO THE FUTURE LEAVE THE CURRENT BASE OF EVIDENCE FAR BEHIND AND ARE, IN EFFECT, OUTLINES OF POSSIBLE DETAILED PLANS FOR THE SOVIET DEFENSE ESTABLISHMENT SEVERAL YEARS BEFORE THE ACTUAL DECISIONS HAVE BEEN MADE BY THE RUSSIANS.

THE NEXT CATEGORY OF FINISHED INTELLIGENCE IS CURRENT INTELLIGENCE. MOST OF YOU ARE PROBABLY FAMILIAR WITH CURRENT INTELLIGENCE. IT IS DESIGNED TO ENSURE THAT THE DECISION MAKER IS WELL INFORMED ON THE BASIS OF THE LATEST AVAILABLE INFORMATION FROM ALL SOURCES, ON SIGNIFICANT WORLD DEVELOPMENTS WHICH MAY AFFECT THE INTERESTS OF THE UNITED STATES. IT IS ALSO DESIGNED TO ALERT THE POLICY MAKER TO AN INCIPIENT CRISIS. CIA MAINTAINS AN OPERATIONS CENTER WHICH IS MANNED AROUND THE CLOCK SEVEN DAYS

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A WEEK. THIS MAKES IT POSSIBLE TO ALERT OUR PEOPLE TO PRODUCE SPOT CURRENT INTELLIGENCE OR TAKE APPROPRIATE ACTION ON A 24-HOUR BASIS IN CRITICAL SITUATIONS. THE OPERATIONS CENTER IS ALSO CONNECTED BY RAPID AND SECURE COMMUNICATIONS TO THE NATIONAL MILITARY COMMAND CENTER AND THE NATIONAL INDICATIONS CENTER IN THE PENTAGON, THE STATE DEPARTMENT OPERATIONS CENTER AND THE WHITE HOUSE SITUATION ROOM. THE FUNCTION OF THE NATIONAL INDICATIONS CENTER IS TO MAINTAIN AN AROUND THE CLOCK INTELLIGENCE COMMUNITY WATCH FOR INDICATIONS OF FOREIGN PREPARATIONS TO ATTACK THE U.S., ITS FORCES OVERSEAS, OR ITS ALLIES.

CURRENT INTELLIGENCE HAS OFTEN BEEN COMPARED TO A NEWSPAPER. I BELIEVE THERE IS ONE SIGNIFICANT DIFFERENCE. CIA'S CURRENT INTELLIGENCE IS PRODUCED BY A GROUP OF ANALYSTS WHO ARE EXPERTS IN THEIR FIELDS AND WHO HAVE ALL SOURCES OF INFORMATION OPEN TO THEM, INCLUDING EXPERTS IN SPECIALIZED DISCIPLINES SUCH AS ECONOMICS, FOREIGN TRADE, OR TECHNICAL WEAPONS DEVELOPMENTS. CIA'S CURRENT INTELLIGENCE IS DISSEMINATED IN DAILY AND WEEKLY PUBLICATIONS, SPECIAL MEMORANDA, AND SITUATION REPORTS ON CRISIS TOPICS,

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ANOTHER TYPE OF INTELLIGENCE PRODUCTION COMPRISES THE RESEARCH STUDY. THESE STUDIES COVER A WIDE VARIETY OF TOPICS--FOR EXAMPLE, AN ANALYSIS OF THE VARIOUS SECTORS OF THE SOVIET ECONOMY, THE OIL INDUSTRY IN IRAN, OR THE DEVELOPMENT OF [REDACTED] THE STUDIES ARE OFTEN PRODUCED IN RESPONSE TO SPECIFIC REQUESTS FROM THE WHITE HOUSE, THE SECRETARIES OF STATE AND DEFENSE, OR THEIR SENIOR OFFICERS.

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FINALLY, OUR PRODUCTION INCLUDES WHAT WE CALL BASIC INTELLIGENCE. THIS IS A DURABLE TYPE OF BREAD-AND-BUTTER FACT YOU FIND IN THE NATIONAL INTELLIGENCE SURVEY--THE RAILROAD SYSTEM, THE CAPACITY OF THE PORTS, THE POLICE MACHINERY, THE MILITARY FORCES OF A PARTICULAR COUNTRY. AS THE NAME IMPLIES, THE NIS IS THE RESULT OF A WIDE COLLABORATION OF DIFFERENT PARTS OF THE INTELLIGENCE COMMUNITY.

THESE ACTIVITIES--INTELLIGENCE COLLECTION, COVERT ACTION, AND INTELLIGENCE PRODUCTION--ARE CIA'S BASIC MISSIONS. WE ALSO PERFORM A NUMBER OF RELATED ACTIVITIES IMPORTANT TO OTHER AGENCIES, AS WELL AS TO THE CIA, BUT THESE ACTIVITIES ARE IN SUPPORT OF OUR BASIC MISSIONS. THEIR RELATIONSHIP WILL BECOME CLEAR AS WE DISCUSS THE ORGANIZATION OF CIA.

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CIA IS DIVIDED INTO FOUR PRINCIPAL GROUPINGS--REFERRED TO AS DIRECTORATES--AND SEVERAL STAFF OR SPECIAL FUNCTIONS, THE HEADS OF WHICH REPORT DIRECTLY TO THE DIRECTOR. AN EXAMPLE OF THE LATTER IS THE OFFICE OF NATIONAL ESTIMATES WHICH I REFERRED TO EARLIER. THERE ARE ALSO SPECIAL ELEMENTS WHICH ASSIST THE DIRECTOR OF CENTRAL INTELLIGENCE IN HIS DUTIES AS COORDINATOR OF U.S. FOREIGN INTELLIGENCE ACTIVITIES.

THERE IS A SPECIAL DEPUTY TO THE DIRECTOR FOR NATIONAL INTELLIGENCE PROGRAMS EVALUATION, WHICH PROVIDES STAFF SUPPORT TO THE DIRECTOR IN HIS CAPACITY AS COORDINATOR OF THE INTELLIGENCE COMMUNITY. IN ADDITION, THERE IS THE NATIONAL INTELLIGENCE RESOURCES BOARD WHICH IS CHAIRED BY ME AND IS RESPONSIBLE FOR ADVISING THE DIRECTOR ON INTELLIGENCE RESOURCE QUESTIONS. THE OTHER MEMBERS OF THE BOARD ARE THE STATE DEPARTMENT'S DIRECTOR OF INTELLIGENCE AND RESEARCH, AND THE ASSISTANT SECRETARY OF DEFENSE FOR ADMINISTRATION, WHO HAS BEEN MADE RESPONSIBLE FOR MANAGEMENT OF DEPARTMENT OF DEFENSE INTELLIGENCE RESOURCES.

NOW FOR THE DIRECTORATES, THE DDI, OR INTELLIGENCE DIRECTORATE, IS THE PRINCIPAL PRODUCER OF

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FINISHED SUBSTANTIVE INTELLIGENCE. THE DIRECTOR-  
ATE OF INTELLIGENCE ALSO IS RESPONSIBLE FOR OVERT  
INTELLIGENCE COLLECTION.

THE NATIONAL PHOTOGRAPHIC INTERPRETATION CENTER,  
WHICH I REFERRED TO EARLIER, IS ADMINISTERED BY THE  
INTELLIGENCE DIRECTORATE IN CLOSE COLLABORATION WITH  
THE DEFENSE INTELLIGENCE AGENCY AND IS JOINTLY STAFFED  
BY THE TWO AGENCIES. AS THE NAME SUGGESTS, THE NPIC  
EXAMINES FILMS IN DETAIL AND ANALYZES AND INTERPRETS  
THE PHOTOGRAPHY AND OTHER IMAGERY. THE WORK OF THE  
NPIC FEEDS INTO AND SUPPORTS INTELLIGENCE PRODUCTION  
THROUGHOUT THE COMMUNITY.

I NEED ONLY MENTION THE DETECTION OF THE SOVIET  
MEDIUM RANGE BALLISTIC MISSILES IN CUBA IN OCTOBER  
1962, TO PROVE HOW ESSENTIAL NPIC IS TO OUR INTELLI-  
GENCE EFFORT.

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THE DIRECTORATE OF SCIENCE AND TECHNOLOGY, AS THE NAME SUGGESTS, CONCENTRATES ON THE SCIENTIFIC AND TECHNICAL ASPECTS OF OUR INTELLIGENCE ACTIVITIES, INCLUDING R&D FOR TECHNICAL COLLECTION OPERATIONS AND THE PRODUCTION OF SUBSTANTIVE INTELLIGENCE ON THE S&T CAPABILITIES OF FOREIGN NATIONS. THIS DIRECTORATE ALSO HOUSES OUR CENTRAL ELECTRONIC COMPUTER CENTER.

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THE FOURTH DIRECTORATE IS THE SUPPORT DIRECTORATE,  
WHICH EMBRACES THE SUPPORT SERVICES, SUCH AS SECURITY,  
COMMUNICATIONS, TRAINING, PERSONNEL, FINANCE, LOGIS-  
TICS, PRINTING AND THE HOUSEKEEPING FUNCTIONS.

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